



Jonathan Boston
Director, Institute of
Policy Studies



Paul Callister
Deputy Director



Maureen Revell
Executive Officer



Berys Cuncannon
Administration
Assistant



Michelle Walmsley
Administration
Assistant

The IPS operates in a fast-paced environment and in 2009 has again completed a mountain of work across a wide and demanding array of public policy and management issues. It has hosted or co-hosted numerous forums, including seminars, roundtables, workshops, symposiums and conferences. Its staff, secondees, associates and visiting fellows have made presentations to many forums (both in New Zealand and overseas), contributed to the teaching of university undergraduate and graduate courses, and produced a substantial body of research, including edited books, chapters in books, working papers, journal articles and newspaper opinion pieces. Additionally, their expertise has been called upon by the media for independent analysis of, or commentary on, many public policy issues.

What follows is a glance at some of the Institute's activities and achievements during 2009. These cover an interesting and multifarious spectrum of issues, ranging from the challenges of world poverty and the global financial crisis to the ethical foundations of public policy. It should be noted that a considerable part of the Institute's work is funded by the Emerging Issues Programme (EIP), which is a joint-venture research programme involving the School of Government and the public service. The nature of the involvement of the IPS in the EIP during 2009 is explained and discussed in the next section of The Year in Review.

The IPS is indebted to, and appreciative of, the large number of individuals and organisations who support and contribute to its work, including academic staff within the School of Government, the School of Government Trust, government departments and agencies, business organizations and the non-profit sector.

The IPS as a Forum

During 2009 the IPS hosted or co-hosted discussions and forums on a myriad of public policy and public management topics. A key purpose of these gatherings is to provide a neutral venue for open and positive engagement by stakeholders. To encourage the widest possible airing of views on any issue, the IPS endeavours to have participation by representatives from across the range of interested parties. These typically include policy makers and managers, academics, analysts and commentators, business people and representatives of non-governmental organisations. To promote a free and frank expression of views, discussions may be conducted under the Chatham House rule. Seminars are normally open to the general public and are free of charge.

Eliminating Global Poverty

In March the IPS hosted – in partnership with the Council

for International Development, UNICEF, the British High Commission and Oxfam New Zealand, – a major symposium on the daunting issue of eliminating world poverty. The symposium explored progress over the past decade, both globally and in the Pacific, towards achieving the eight targets of the Millennium Development Goals, and the challenges that lie ahead. The August edition of Policy Quarterly (Vol. 5, No. 3; <http://ips.ac.nz/publications/publications/show/272>) focussed on the symposium. *Eliminating World Poverty: Global Goals and Regional Progress*, published by the IPS and edited by IPS Director, Professor Jonathan Boston incorporated many of the papers presented at the symposium.

The Global Financial Crisis

The global financial crisis received much attention at the IPS in the first half of 2009. During April and May, the IPS and the New Zealand Institute hosted four roundtable discussions on the causes and consequences of the crisis, and the policy issues generated by the resultant economic recession. These built on the IPS forum on the financial crisis held in November 2008.

Topics canvassed included:

- the state of the global economy and a 'new deal' following the G20 summit held in London in April
- forecasting and monitoring the impacts of the recession
- policies to tackle the recession and
- policy options for improving New Zealand's medium-term economic productivity and growth.

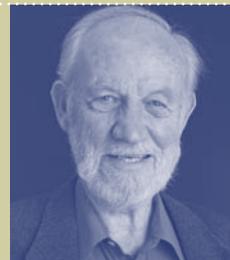
The roundtables were followed by a seminar series co-hosted by the IPS and the Institute of Public Administration New Zealand (IPANZ) in May and June.



Sir Frank Holmes
Professor Emeritus



Judith Davey
Senior Associate



Dennis Rose
Senior Associate

The New Zealand Public Sector in the 21st Century

Seven seminars on New Zealand's public sector in the 21st century – jointly hosted by the IPS and IPANZ – took place from September to November. The Hon Bill English launched the series to a large audience at the Beehive.

Topics and presenters were:

Hon Bill English	<i>Public Policy Challenges Facing New Zealand</i>
Dr Richard Norman (Victoria Management School)	<i>New Zealand Public Management: Tensions of a model from the 1980s</i>
Grant Robertson (Labour MP)	<i>Public Policy and Public Management Challenges Facing New Zealand</i>
Iain Rennie (the State Services Commissioner)	<i>Strengthening State Sector Performance: Challenges and priorities</i>
Professor John Alford (University of Melbourne)	<i>Citizens, Clients and Co-production of Public Services</i>
David Shand (Member of the Royal Commission on Auckland Governance)	<i>Local Governance</i>
Peter Mersi (Treasury)	<i>Reviewing the Balance between Public and Private</i>

Political and Campaign Finance

The regulation of political and campaign finance has been a controversial policy area since passage of the Electoral Finance Act (2007). The new National-led government repealed this legislation and initiated a major governmental review of electoral finance law early in 2009. With this context in mind, the School of Government and the IPS hosted a seminar presented by Professor Peter Aucoin (Dalhousie University, Canada) on the regulation of political parties and election campaign finance in Canada. This was followed in May with two further events: a roundtable discussion on New Zealand's regulatory reforms, sponsored by the Ministry of Justice; and a seminar by Associate Professor Andrew Geddis (University of Otago), which explored the major issues related to the regulation of electoral funding in New Zealand.

The 'Missing Men' Project

Associate Professor Paul Callister continued to lead a major three-year research programme entitled 'missing men', which commenced in July 2007. This research, which is being funded by the Foundation for Research, Science and Technology, is contributing to an important area of social science and policy formation in New Zealand by investigating the relationship between educational participation and attainment and the labour market, gender, migration and work-life balance. A particular phenomenon identified is a group of men that is 'missing' in terms of educational participation and attainment, from family life, in labour market participation, and in terms of reaching old age. The project is contributing to work being undertaken by Statistics New Zealand to determine why men might be missing in official statistics. One ultimate aim is to enhance the collection of reliable data and to improve population estimates. A large volume of outputs has been produced as part of this ongoing research, including book chapters, conference papers, journal articles, and background papers. These can be accessed online at <http://ips.ac.nz/events/completed-activities/Missing%20men/Missing%20men.html>

New Zealand Fatherhood

In August a seminar/workshop *New Zealand Dads: Recent research and best practice* was hosted jointly by the IPS and the Families Commission. The event shared the findings of three recent studies of fathers, including identifying barriers that exist to positive and involved fathering, and to consider best practice so that organisations can become 'father friendly'. The Institute's involvement in this research is being coordinated by Paul Callister.

Criminal Justice Issues

In February, a two-day workshop was organised on criminal justice issues led by IPS Senior Associates Dr Gabrielle Maxwell and Kim Workman. The workshop, opened by the Minister of Justice, the Hon Simon Power, addressed the evidence for the underlying causes of offending. As a result of this workshop, the IPS published a book, edited by Gabrielle Maxwell, entitled *Addressing the Causes of Offending: What is the Evidence?* Later, in July, the IPS hosted Hon Simon Power at a seminar in which he outlined his plans for the criminal justice system.



Frances Leather
Research Fellow



Jessie Williams
Researcher



Gabrielle Maxwell
Senior Associate

Transforming New Zealand through Science

In September, the IPS hosted a seminar presented by Professor Sir Peter Gluckman, Chief Science Advisor to the Prime Minister and a distinguished researcher at the University of Auckland. The theme of Sir Peter's speech was the question of whether transforming science could transform New Zealand. The seminar was well attended with over 200 academics, researchers, policy advisers and members of the general public keen to hear Sir Peter's views.

Renewable Energy

In April the IPS, in association with the New Zealand Centre for Sustainable Cities, hosted a seminar presented by Dr Eric Martinot, a Senior Research Director with the Tokyo-based Institute for Sustainable Energy Policies. Dr Martinot spoke about his vision for renewable energy uptake in New Zealand cities and the barriers to achieving this.

Local Government Issues

The restructuring of local government in Auckland stimulated much debate in 2009 following the recommendations of the Royal Commission on Auckland Governance and the government's subsequent policy decisions. In April David Shand, a member of the Royal Commission spoke at a seminar organised by the IPS. He outlined the recommendations of the Royal Commission and their implications for sub-national government in New Zealand. Later, in August, the IPS and the New Zealand Centre for Sustainable Cities co-hosted a seminar by Mike Reid (Local Government New Zealand and a SoG PhD student) who addressed the subject of local government reform and sustainability.

Future Makers or Future Takers?

FutureMakers was a project collaboratively supported by the IPS, Landcare Research and Secondary Futures. Begun in 2008, its purpose was to bring together people and knowledge and explore the major opportunities and challenges confronting New Zealand over the next 20 years, with the aim of enabling New Zealanders to better chart and shape their futures. The FutureMakers project was completed in March 2009 with the publication of an IPS working paper co-authored by Senior Research Fellow Derek Gill and other project members entitled *Inside the Black Box: insights and questions from the FutureMakers project* (working paper 09/03; <http://ips.ac.nz/publications/publications/list/7/3>).

Ethical Foundations of Public Policy

Hosted by the IPS in association with the Philosophy Programme at Victoria University and the Centre for Theology and Public Issues at the University of Otago a major two day conference held in December explored the ethical foundations of public policy. Following an opening address by the Hon Bill English, over 300 participants contemplated the latest research and insights on a wide range of philosophical and ethical issues related to the making and implementation of public policy. This unique conference brought together philosophers, political scientists, legal theorists, economists, religious scholars and public policy practitioners, both from around New Zealand and overseas.

Keynote speakers included:

- Meg Munn, British Labour MP and former Cabinet Minister
- Professor John Uhr, Australian National University
- Professor Tom Campbell, Centre for Applied Philosophy and Public Ethics, Charles Sturt University
- Professor William Galston, Brookings Institution, Washington DC
- Professor John Broome from Oxford University
- Professor Jonathan Wolff from University College London
- Dr Simon Chapple from the OECD and
- Professor Thomas Pogge from Yale University and the Centre for Applied Philosophy and Public Ethics at Australian National University.

The conference catered for broad based interests covering a wide range of topics including: speaking truth to power; justice and equality; ethical rules for decision making; ethics and economics; how to measure societal progress; ethics and health; and how to protect the global commons.

The conference closed with a speech by the Deputy State Services Commissioner, Tony Hartevelt.

Publications

The IPS is a major publisher of works relating to public policy and public sector management. Publications take various forms and include a journal, *Policy Quarterly*, working papers and books. *Policy Quarterly* is printed and distributed in hard copy four times a year, and can be freely

downloaded from the Institute's website (www.ips.ac.nz). Fourteen new papers informing and stimulating debate across a wide range of issues were published in 2009. All books published by the IPS can be purchased online. (The IPS has published more than 160 books during the 26 years since its establishment in 1983.)

Five new books were published by the IPS in 2009:

- *Climate Change 101: An Educational Resource*, by Andy Reisinger
- *Eliminating World Poverty: Global Goals and Regional Progress*, edited by Jonathan Boston
- *Climate Change and Security: Planning for the Future*, edited by Jonathan Boston, Philip Nel and Marjolein Righarts
- *Revolving Doors: New Zealand's Health Reforms – The Continuing Saga* (2nd ed), by Robin Gauld published with HSRC and
- *Addressing the Causes of Offending: What is the Evidence?* edited by Gabrielle Maxwell.

A complete list of publications by IPS staff and associates in 2009 is included at the back of this review.

Teaching, Special Lectures and Presentations

Staff and associates act as supervisors and examiners for masters and doctoral theses, for both students at Victoria University and other universities. They also are from time to time invited to give ad hoc lectures or presentations outside Victoria University.

In 2009 Jonathan Boston was the coordinator and primary lecturer for the introductory undergraduate paper *Introduction to Public Policy* and also contributed to teaching *Institutions and the Policy Process*, a Master of Public Policy programme course, and several courses in the School of Geography, Environment and Earth Sciences. Jonathan was invited by the University of Canterbury to give the fourth *June Pallot Memorial Lecture* in September 2009. IPS researcher Jessie Williams assisted with teaching *Law in the Public Sector* in the Master of Public Policy and Master of Public Management programmes.

Staff and Associates

During 2009, the IPS was led by Professor Jonathan Boston (Director) and Associate Professor Paul Callister (Deputy Director). Other key researchers included Derek Gill, Dr David Rea, Dr Judith Davey, Dr Gabrielle Maxwell, Dennis Rose, and Jessie Williams. The day-to-day administration of the IPS was led by Maureen Revell, the Executive Officer, supported by two part-time administrative assistants, Michelle Walmsley and Berys Cuncannon. With funding support from the University, a new permanent research position was created in the IPS.

This will be filled by Dr Michael McGinnis in March 2010. Dr McGinnis is a specialist in environmental policy, with expertise in ecological restoration, and marine, coastal and watershed management issues. He is currently based at the University of California, Santa Barbara.

During the year there were five departures: Visiting Research Fellows Juthika Badkar and Rodney Dormer completed their secondments from the Department of Labour and the Ministry of Social Development respectively.

Juthika Badkar had worked with Paul Callister on the 'low-skills migration' research project under the Emerging Issues Programme. Rodney Dormer was a member of Derek Gill's team working on the 'managing for performance' research project, also part of the Emerging Issues Programme.

Senior Associate Dr Lindy Fursman took up an opportunity for some extended travel abroad with her family. Lindy is an independent researcher and policy consultant who has worked on several projects at the IPS with Paul Callister over the last year, making an invaluable contribution to those projects.

Towards the end of 2009 the IPS also farewelled Frances Leather. Frances had worked with Paul Callister on the 'missing men' project since July 2007. Frances will continue to be associated with the IPS as a Senior Research Fellow.

Finally, David Rea's secondment from the Ministry of Social Development ended in the latter half of 2009. However, David will continue as a Senior Research Fellow for one day a week. This will enable him to pursue his research on, among other things, the changing life course of males, and also New Zealand/Australian social policy comparisons with the Social Policy Research Centre at the University of New South Wales.

In addition to those in residence, the IPS is privileged to be associated on an ongoing basis with a number of highly experienced researchers. At the end of 2009 the IPS had 20 Senior Associates. This included four new associates who joined towards the end of 2009: Dr Mark Prebble (a former State Services Commissioner); Associate Professor Bob Stephens and Rob Laking (both of whom have retired from the School of Government); and Geoff Rashbrooke (a former Government Actuary and advisor in the Ministry of Social Development). In addition, Juthika Badkar and Lindy Fursman continue their ties with the IPS as associates.

In 2009 the New Zealand Institute for Research on Ageing (NZiRA), another specialist centre of research within the School of Government, was integrated into the IPS. The IPS farewelled the NZiRA's outgoing Director, Dr Sally Keeling, and acknowledged the contribution she has made to the work of the NZiRA since 2007. Sally will continue in her

role within the University of Otago, where she lectures and researches in the area of ageing. Judith Davey (a former Director of the NZiRA) will continue to lead an active research programme on ageing matters within the IPS.

A number of senior academics from overseas spent time at the IPS during 2009.

These included Alan Walker, Professor of Social Policy and Social Gerontology and Director of the New Dynamics of Ageing Programme at the University of Sheffield. Professor Walker is internationally recognised as a researcher on ageing. While at the IPS, his schedule included giving the keynote address at a conference on living in an ageing society, participating in a roundtable discussion on care and support for frail older people in New Zealand, addressing a Ministry of Social Development forum on international perspectives on population ageing research, and addressing the Retirement Commission on European approaches to pension system sustainability.

Another distinguished visitor was Peter Marsh, Professor of Child and Family Welfare at the University of Sheffield. Professor Marsh joined us for four months to work with Gabrielle Maxwell on issues related to child care, and youth justice programmes and building social capital.

Annemieke Wolthuis, a researcher in the area of family group conferences from the Open University in Utrecht in the Netherlands, visited and shared with us recent developments in that area in her country.

Dr Otmar Hagemann, from Kiel University of Applied Sciences in Germany, who is involved in research on victims and restorative justice visited to find out more about related work in New Zealand.

A new programme of Summer Research Scholarships was instigated by the government in late 2009. The scholarships enable full-time students who have completed at least two years of an undergraduate degree to obtain experience in research. Students spend approximately 10 weeks over the summer break as interns working under the supervision of experienced researchers within the university. The IPS requested and received four internship positions for the summer of 2009-10. The interns were Julie Williams, Kate Stone, Zoe Lawton and John Bright. Julie undertook research for Jonathan Boston on emissions trading, Kate worked on a project with Paul Callister, Zoe assisted Mark Prebble on his project on parliament and the executive, and John participated in a climate change project jointly supervised by Jonathan and Dr Andy Reisinger from the New Zealand Climate Change Research Institute.



Derek Gill
Visiting Senior
Research Fellow



David Rea
Visiting Senior
Research Fellow



Rodney Dormer
Visiting Senior
Research Fellow

The Emerging Issues Programme (EIP) is a research programme initiated in 2006 as a partnership between the public service and the School of Government. The venture bridges the gap between academia and the public service to better facilitate research-informed debate and innovative thinking on critical public policy and management issues facing New Zealand in the medium-to-long term and, hence, to enhance the capability of the public sector.

The EIP projects have produced research on a diverse range of topics; all have involved three common elements: research, dialogue and published outputs (working papers, reports, articles and books). Publications are listed in the Publications section of this review.

A distinctive feature of EIP projects is that in many cases officials have been seconded to the IPS on a part-time or full-time basis for several months.

Three projects were the focus of attention during 2009, and brief details of these are outlined below.

Post 2012 Global Architecture for Climate Change (Part 3)

The post-2012 project has been coordinated by Jonathan Boston since its inception in 2007, and the work programme has been overseen by a group of officials, academics and consultants, with representation from a range of government departments. The aim has been to provide a neutral platform for discussion and debate amongst key New Zealand stakeholders on the central issues surrounding the international negotiations for a new climate change agreement to take effect at the end of 2012. This has furnished an opportunity for officials to inform stakeholders (from a range of business, research and civil society organisations) on the state of the negotiations and seek feedback on the various policy issues and options under discussion.

Roundtable Discussions

In March, the IPS hosted a roundtable discussion on the setting of emission-reduction targets for the Annex 1 countries, which include New Zealand. This discussion was led by Ben Gleisner from the New Zealand Treasury. In July, Hon Dr Nick Smith led a discussion on New Zealand's emission target for 2020. Next, Dr Adrian Macey (Ministry of Foreign Affairs and Trade) and Kate Cecys (the Pew Centre in Washington DC) facilitated a discussion in August on the emerging shape of a new climate change agreement/package. Finally, a roundtable in October on financing climate adaptation issues was led by Helen Plume (Ministry for the Environment).

Seminars

Around 20 seminars were hosted (or co-hosted) by IPS on different aspects of climate change in 2009. Notable sessions included presentations by:

- Dr Michel den Elzen (Netherlands Environmental Assessment Agency) on *Meeting the EU 2° Climate Target: Regional emission and abatement costs*
- Meghan Quinn (Climate Change Modelling Unit in the Australian Treasury) on *The Economics of Climate Change: Modelling of climate change policy for Australia*
- Hon Tim Groser (the Minister Responsible for Climate Change Negotiations) on *The Implications of Copenhagen for New Zealand*
- Kate Cecys (the Pew Centre) on *US Domestic Climate Policy*.

A series of nine seminars on *Copenhagen 2009: Issues, Options, Outlook and Outcomes* culminated with a panel discussion on the outcome of the Copenhagen conference.

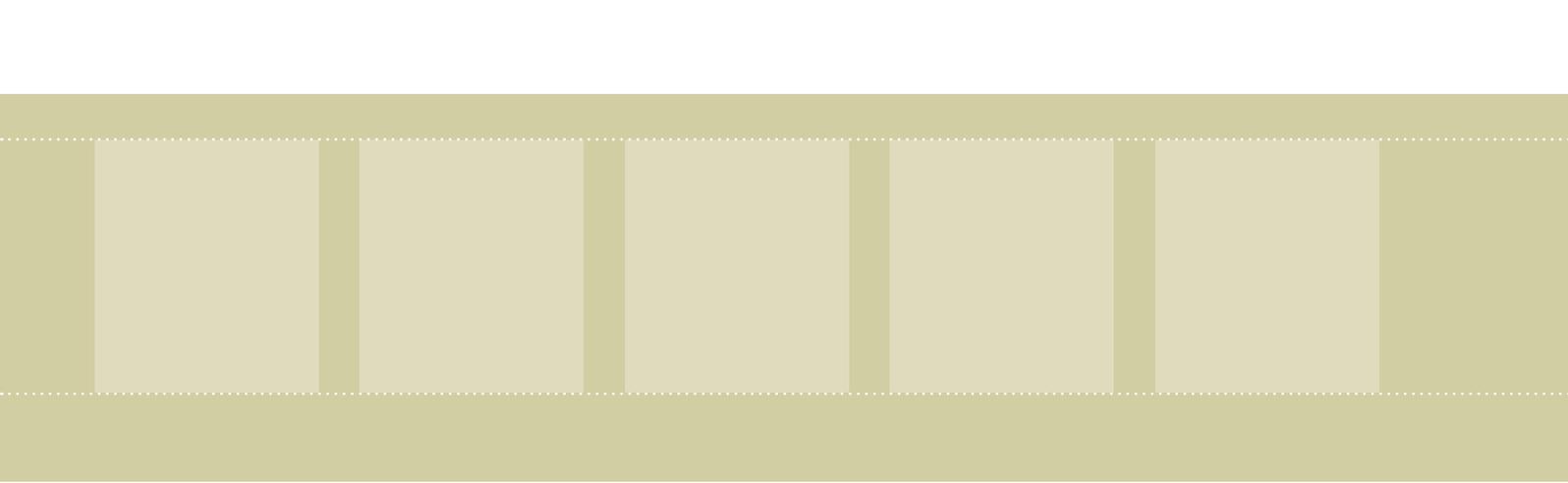
Conference

In July, the IPS hosted a two-day conference on policy perspectives on climate change and migration in the South Pacific region. Attended by around 130 people, the conference brought a multi-disciplinary focus to bear on the issue. Drawing on a range of international, regional, and domestic speakers, the potential drivers of regional migration in a climate change affected world, its potential impacts, and possible policy responses were examined. The keynote presentation was delivered by Phillipe Boncour from the International Organisation for Migration, based in Geneva.

Conference proceedings are due to be published in April 2010.

Low-Skills Migration

The 'low-skills migration' project investigated reasons for potential low-skill migration to New Zealand and policy options for such migration. The investigation was led by



Associate Professor Paul Callister and was primarily based around two case studies: (1) caregivers in relation to the ageing population; and (2) domestic workers. The project involved a partnership between researchers at the IPS and Juthika Badkar, on secondment from the Department of Labour. Jessie Williams (IPS) brought legal expertise to the project and demographer Robert Didham (Statistics New Zealand) also assisted in this work. The research benefited from the expertise of visiting scholar Dr Lisa Tortell from DINÂMIA – Research Centre on Socio-Economic Change, based in Lisbon, Portugal.

Two main workshops were held, one on domestic work and the other focussing on caregivers for the elderly. Three journal articles and three working papers were published and a number of presentations given.

An innovative aspect of the project was collaboration with Australian researchers and policy makers who also considering issues around low skill migration. The project team worked closely with the Crawford School of Government at the Australian National University to set up a joint New Zealand and Australian workshop held in Canberra; *The Future Supply of Caregivers for the Elderly: Should Australia and New Zealand look to the Pacific?*

The Future State (Part 1)

The Future State project commenced in July 2009 and Part 1 is scheduled to be completed at the end of February 2010. It is an exploratory research project which focuses on clarifying and confirming the principal issues facing New Zealand and the public sector over the next few decades and identifying possible EIP research for addressing these concerns and issues. The project has two objectives: to generate specific recommendations for EIP projects scheduled for 2010-12, and to produce a published report highlighting the main findings on the crucial public sector issues facing New Zealand. This report is due to be published at the conclusion of the project in 2010.